

3. Positive Behaviour Support

Business case reference:	To be allocated by PMO	Date:	Date submitted to PMO
Business Case title	Positive Behaviour Support (PBS) Pilot		
Author & job title	Sonia Davies, Strategic Commissioning Manager, Bristol City Council		
Outcome: <i>To be signed once approval is granted</i>	Approval/requirement for further information		
Funding Source	Section 256		
Financial summary	Y1 in year spend¹	Y2 in year spend	Recurrent cost implications
Cost of delivery – Non - recurrent revenue requirement (£):	£1,004,778* *Note that costs are front loaded to set up the pilot. A one off investment in year 1 will enable the project to run over 2 full calendar years (3 financial years).	0	A part of the project will be to undertake an evaluation and recommend future investment requirements, however the expectation is that the project will become self-sustaining due to the savings achieved exceeding the costs
Financial Benefits	£353,757	£1,276,054	
Non-Financial Benefits			

¹ Note STR funding should have Y1 in year spend only

Table 2

This table is not required for STR applications which fall within the allocations which have been delegated to Transformation Steering Groups ([detailed above](#))

BRIEF SCHEME OVERVIEW	<p>This bid is submitted on behalf of Bristol City Council, North Somerset Council, and South Gloucestershire Council jointly.</p> <p>Positive Behaviour Support (PBS) is a person centred, evidence-based framework for supporting people with learning disabilities (PWLD) and autism with behaviour that is viewed by services to challenge.</p> <p>Within Bristol, North Somerset and South Gloucestershire we commission on behalf of a number of People with Learning Disabilities (PWLD), Autism or Mental Health dual diagnosis who have behaviour that is seen to challenge services, which can result in a high cost placement either through the placement they occupy and/or through the hours of support they receive</p> <p>The purpose of this project is to jointly fund and commission with Bristol City, North Somerset and South Gloucestershire Council an Intensive Positive Behaviour Support (IPBS) pilot. This follows the success of a pilot that has been running within Children's services over the last 2 years.</p>
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<p>SYSTEM TRANSFORMATION BENEFITS</p>	<p>The Key aims of the pilot are:</p> <ul style="list-style-type: none"> • To help prevent placement breakdown when an individual's behaviour becomes exceptionally challenging. • To reduce reliance on costly OOA placements • Improve service quality and effectiveness. • Reduce or avoid excessively high placement costs. • Contribute to placement development (i.e. employment, community inclusion and repatriation to local community housing with support) and quality improvement for commissioners, LD nurses, social workers etc. • Provide clear pathways that are closely monitored. • Maximise resource allocation and minimise drift, mission creep, and creating unnecessary dependence by others on specialist support. • Develop a standardised approach to behaviour that is seen to challenge services across BNSSG (shared strategy and jointly commissioned iPBS framework) to Improve service quality and effectiveness • Create opportunities to integrate IPBS outcomes into our commissioning contractual processes, and into operational practices i.e. care management; care act assessments, support planning and reviewing (including Education Health and Care Plans) <p>System Wide benefits</p> <ul style="list-style-type: none"> - Opportunities to improve quality of life and reduce spend across the BNSSG health and social care system - A standardised approach to behaviour that challenges across BNSSG (to also include economies of scale) - Reduce the use of restrictive practice across BNSSG. - We currently, in many cases offer heavily resourced and expensive approaches to care, with the central approach being about managing, instead of enabling. PBS provides an opportunity to rectify this. - There are opportunities to integrate PBS and behaviour management outcomes into our commissioning processes and into operational practices, such as our contract specifications, care act assessments, support planning and reviewing (and EHCPs) 	
<p>IMPLICATIONS ON OTHER FUNCTIONS</p>	<p>Within Bristol City Council, we will need to involve financial and legal support, along with any potential procurement processes that may be developed to deliver the pilot. This will be done in conjunction with North Somerset and South Gloucestershire Councils to ensure an embedded partnership approach.</p>	
<p>PRIORITISATION ASSESSMENT:</p>	<p>Please score each facet below and provide a narrative justification for the score. These will be used to prioritise spending.</p>	
	<p>Score</p>	<p>Narrative</p>

Alignment with system priorities	1	<p>This bid is a joint bid across the three Local Authorities within BNSSG.</p> <p>This project has been developed in partnership with key agencies, and the steering group which oversees this reports directly into the BNSSG Learning Disabilities and Autism Programme Board. As such the pilot has been designed to ensure delivery against the Long Term Plan for people with LD and / or Autism, and this is embedded within the approach. This is a key system priority.</p>
Risk of recurrent/ capital costs	3	<p>As this is a pilot project, it will include evaluation throughout. If successful, it will incur recurring costs at the end of the project, however this will only be progressed if the level of savings delivered outweighs the costs, and a business case will be developed to demonstrate this. From that regard it will become self-funding.</p>
Impact on health inequalities	1	<p>This pilot focuses strongly on improving quality of life for people who have historically been at a disadvantage due to challenging behaviour patterns. Many are currently placed out of area, and their life chances are significantly reduced as a result.</p> <p>This pilot will bring people from out of area back into BNSSG and, by taking an holistic approach to the person's quality of life, will improve health outcomes (evidenced through the Annual Health Check) and also reduce over-medication. It will also bring a skill set into the local market place to deliver ongoing support for people in this cohort, in line with national best practice.</p>
Measure of project risk/ maturity/ uncertainty	4	<p>There is work to be done to finalise the delivery model for the project, and undertake more detailed work to identify the specific individuals who may be able to take part in the pilot. Also internal BCC governance routes still need to be completed. However this work is already underway, and is anticipated to be delivered within the planned timescales.</p>
TOTAL	9	

VALUE ASSESSMENT

Mental Health, LD & Autism: Reduced cost of Out of Area LD, Acute, PICU and Locked Rehabilitation packages:

- Successful return from a OOA placement
- Successful mitigation against the use of an OOA placement

Mental Health, LD & Autism: Reduce nursing/residential care packages for LD and Autism

- Reduction of 1:1 hours within residential / nursing home settings
- Relocation from Nursing / Residential settings to alternate independent options

Children and Families: support the development of services that prevent children needing to access high cost placements in the NHS, reduce placements out of the BNSSG area and transition to adulthood and lifecycle costs

Successful transitions planning

Avoidance of need for OOA placement

Avoidance of need for residential placement

This table is only required for Section 256 funding applications.

NHS FUNDING AREA	Outline the priority area(s) to which funding will apply			
Financial Impacts of scheme to:	Costs		Savings	
NHS	£1,004,778 s256 (3 LA's)		£142,000	
Local Authority			£1,487,811	
VALUE FOR MONEY TO NHS	<p>Potential saving for Health due to joint-funded participants, S117 etc. Estimated at 3-5 participants Different Health / ASC splits between LAs, aggregate estimated around 10% of net savings</p> <p>Please note that the savings attributed here are only in relation to the 3 years of this project. In reality, savings will be realised over the lifetime of the individual as they move to far greater independence in their lives, and ultimately less reliance on the whole system. This delivers against system-wide priorities including the 3 year plan for Learning Disabilities / Autism.</p> <p>Savings are attributed to a full 2 calendar years, which will span 3 financial accounting years. Therefore year 1 (to April 2022) is showing a zero savings figure due to the delay from launch of the project to realisation of savings.</p>			
	Year 1	Year 2	Year 3	Total
	£0	£353,757	£1,276,054	£1,629,811